# FINDINGS, CONCLUSIONS, AND RECOMMENDATION OF THE UNITED STATES MAGISTRATE JUDGE AND NOTICE AND ORDER

This cause of action was referred to the United States Magistrate Judge pursuant to the provisions of 28 U.S.C. § 636(b), as implemented by an order of the United States District Court for the Northern District of Texas. The Findings, Conclusions, and Recommendation of the United States Magistrate Judge are as follows:

#### I. FINDINGS AND CONCLUSIONS

## A. Nature of the Case

This is a petition for writ of habeas corpus by a state prisoner pursuant to 28 U.S.C. § 2241.

## B. Parties

Petitioner Rodney Davis, Prisoner I.D. No. 0380907, is a pretrial detainee presently confined in the Tarrant County jail pending criminal charges in state court.

Respondent Dee Anderson, is the Sheriff of Tarrant County.

## C. Background

In March 1994 Davis was convicted of indecency with a child in Tarrant County, Texas. On January 10, 2010, Davis was indicted in Tarrant County for failing to comply with Texas sex offender registration requirements. Davis argues the state's prosecution of him for the offense violates his rights under the Double Jeopardy Clause, and he seeks injunctive relief against the state's prosecution, a stay of the state court proceedings, and/or dismissal of the indictment. (Petition at 2, 5-6) Anderson asserts the petition should be dismissed without prejudice on exhaustion grounds or denied on the merits. (Resp't Reply at 2-6)

## D. Legal Analysis

A state pretrial detainee is entitled to raise constitutional claims in a federal habeas proceeding under § 2241 if two requirements are satisfied. First, the petitioner must be in custody. *See* 28 U.S.C. § 2241(c); *Dickerson v. Louisiana*, 816 F.2d 220, 224 (5<sup>th</sup> Cir. 1987). Clearly, Davis, who remains incarcerated in the Tarrant County jail on the pending criminal charges, is "in custody" for purposes of § 2241. Second, the petitioner must have exhausted his available state remedies. *Dickerson*, 816 F.2d at 224. State remedies are ordinarily not considered exhausted so long as the petitioner may effectively present his claims to the state courts by any currently available and adequate procedure. *Braden*, 410 U.S. at 489. Typically, in order to exhaust, a petitioner must fairly apprise the highest state court of the federal rights that were allegedly violated. *See Deters v.* 

<sup>&</sup>lt;sup>1</sup>Despite the absence of an exhaustion requirement in the statutory language of § 2241, the courts have developed an exhaustion doctrine, holding that federal courts should abstain from the exercise of jurisdiction until the issues are resolved in state court, either by trial on the merits or by other state procedures available to the petitioner. *See Dickerson*, 816 F.2d at 225; *see also Braden v. 30th Judicial Circuit Ct. of Ky.*, 410 U.S. 484, 489-92 (1973); *Brown v. Estelle*, 530 F.2d 1280, 1284 (5<sup>th</sup> Cir.1976); *Fain v. Duff*, 488 F.2d 218, 223-24 (5<sup>th</sup> Cir. 1973). The exhaustion doctrine applicable to § 2241 was judicially crafted on federalism grounds to protect the state courts' opportunity to resolve initially any constitutional issues arising within their jurisdictions as well as to limit federal interference in the state adjudicatory process. *See Braden*, 410 U.S. at 490-91; *Dickerson*, 816 F.3d at 225; *Fain*, 488 F.2d at 224.

Collins, 985 F.2d 789, 795 (5<sup>th</sup> Cir. 1993); Richardson v. Procunier, 762 F.2d 429, 432 (5<sup>th</sup> Cir. 1985). In Texas, this requires that the claims be presented to the Texas Court of Criminal Appeals by way of either a petition for discretionary review<sup>2</sup> or postconviction writ of habeas corpus before a pretrial detainee may seek federal habeas corpus relief. See Deters, 985 F.2d at 795; Procunier, 762 F.2d at 432; see also Sones v. Hargett, 61 F.3d 410, 415 (5<sup>th</sup> Cir. 1995) (exhaustion of state remedies may be accomplished either directly or collaterally). A petitioner may be excused from the exhaustion requirement only if he can show exceptional circumstances of peculiar urgency. Deters, 985 F.2d at 795.<sup>3</sup>

Davis has not satisfied the exhaustion requirement as to the claim presented or shown that he should be excused from the exhaustion requirement by demonstrating exceptional circumstances warranting federal intrusion at this juncture. Davis has provided no proof of his efforts to exhaust state remedies or that state court remedies are unavailable or inadequate. Federal habeas relief should not be used as a "pretrial motion forum for state prisoners." *Braden*, 410 U.S. at 493. Federal habeas proceedings cannot be instituted by Davis until he has exhausted his state court remedies as to the claim presented. Accordingly, this petition should be dismissed without prejudice to Davis's right to seek federal habeas corpus relief after exhausting his state court remedies.

<sup>&</sup>lt;sup>2</sup>Either from conviction itself or from the disposition of a preconviction application for writ of habeas corpus. *See generally* TEX CODE CRIM. PROC. ANN. arts. 11.07, 11.08 (Vernon 2005).

<sup>&</sup>lt;sup>3</sup>Generally, federal courts are not to interfere with pending state criminal actions absent a strong showing of bad faith, harassment, or other extraordinary circumstances. *Younger v. Harris*, 401 U.S. 37, 53 (1971). Citing to Ninth Circuit case law, Davis asserts a double jeopardy claim is an exception to this abstention doctrine. This court is not bound by another circuit's case law. Furthermore, the Fifth Circuit has held, as an exception to abstention, federal courts have the power to enjoin state criminal proceedings that would constitute double jeopardy. *See Davis v. Herring* 800 F.2d 513, 516 (5<sup>th</sup> Cir. 1986). Nevertheless, such an exception does not relieve Davis of exhausting his state court remedies. *See Ex parte Watkins*, 73 S.W.3d 264, 273 (Tex. Crim. App. 2002) (double jeopardy claim is cognizable on pretrial writ of habeas corpus).

#### II. RECOMMENDATION

It is therefore recommended that Davis's petition for writ of habeas corpus be dismissed without prejudice.

# III. NOTICE OF RIGHT TO OBJECT TO PROPOSED FINDINGS, CONCLUSIONS AND RECOMMENDATION AND CONSEQUENCES OF FAILURE TO OBJECT

A copy of this report and recommendation shall be served on all parties in the manner provided by law. Any party who objects to any part of this report and recommendation must file specific written objections within 10 days after being served with a copy. *See* 28 U.S.C. § 636(b)(1); Fed. R. Civ. P. 72(b). The court is extending the deadline within which to file specific written objections to the United States Magistrate Judge's proposed findings, conclusions, and recommendation until June 7, 2010. In order to be specific, an objection must identify the specific finding or recommendation to which objection is made, state the basis for the objection, and specify the place in the magistrate judge's report and recommendation where the disputed determination is found. An objection that merely incorporates by reference or refers to the briefing before the magistrate judge is not specific. Failure to file specific written objections will bar the aggrieved party from appealing the factual findings and legal conclusions of the magistrate judge that are accepted or adopted by the district court, except upon grounds of plain error. *See Douglass v. United Services Automobile Ass'n*, 79 F.3d 1415, 1417 (5th Cir. 1996).

#### IV. ORDER

Under 28 U.S.C. § 636, it is ordered that each party is granted until June 7, 2010, to serve and file written objections to the United States Magistrate Judge's proposed findings, conclusions, and recommendation. It is further ordered that if objections are filed and the opposing party chooses

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to file a response, a response shall be filed within seven (7) days of the filing date of the objections.

It is further ordered that the above-styled and numbered action, previously referred to the United States Magistrate Judge for findings, conclusions, and recommendation, be and hereby is returned to the docket of the United States District Judge.

SIGNED May 24 76, 2010.

EFFREY L. CURETON

UNITED STATES MAGISTRATE JUDGE